"Supplementary Memorandum on the Claims of the Depressed Classes for Special Representation By Dr. Bhimrao R. Ambedkar and Rao Bahadur R. Srinivasan

In the Memorandum that was submitted by us last year dealing with the question of political safeguards for the protection of the Depressed Classes in the Constitution for a self-governing India. and which forms Appendix III to the printed volume of Proceedings of the Minorities Sub-Committee, we had demanded that Special Representation of the Depressed Classes must form one of such safeguards. But we did not then define the details of the Special Representation we claimed as being necessary for them. The reason was that the proceedings of the Minorities Sub-Committee came to an end before the question was reached. We now propose to make good the omission by this supplementary memorandum so that the Minorities Sub-Committee, if it comes to consider the question this year, should have the requisite details before it.

I. EXTENT OF SPECIAL REPRESENTATION

- A. Special Representation in Provincial Legislature—
- (i) In Bengal, Central provinces, Assam, Bihar and Orissa, Punjab and the United Provinces, the Depressed Classes shall have representation in proportion to their population as estimated by the Simon Commission and the India Central Committee.
- (ii) In Madras, the Depressed Classes shall have twenty two percent representation.
- (iii) In Bombay-
 - (a) In the event of Sind continuing to be a part of the Bombay Presidency the Depressed Classes shall have sixteen per cent representation.
 - (b) In the event of Sind being separated from the Bombay Presidency the Depressed Classes shall enjoy the same degree of representation as the Presidency Muslims, both being equal in population.

B. Special Representation in the Federal Legislature—

In both Houses of the Federal Legislature the Depressed Classes shall have representation in proportion of their population in India.

RESERVATIONS

We have fixed this proportion of representation in the Legislatures on the following assumptions:—

- (1) We have assumed that the figures for the population of the Depressed Classes given by the Simon Commission (Vol. I. P.40) and the Indian Central Committee (Report, P. 44) will be acceptable as suffciently correct to form a basis for distributing seats.
- (2) We have assumed that the Federal Legislature will comprise the whole of India, in which case the population of the Depressed Classes in Indian States, in Centraly Administered Areas, and in Excluded Territories, besides their population in Govrnor's Provinces, will form very properly an additional item in calculating the extent of representation of the Depressed Classes in the Federal Legislature.
- (3) We have assumed that the administrative area of the Provinces of British India will contiune to be what they are at present.

But if these assumptions regarding figures of population are challenged as some interested parties threaten to do, and if under a new census over which the Depressed Classes can have no control, the population of the Depressed Classes shows a lower proportion, or if the administrative areas of the Provinces are altered, resulting in disturbing the existing balance of population, the Depressed Classes reserve their right to revise their proportion of representation and even to claim weightage. In the same way, if the All-India Federation does not come into being, they will be willing to submit to readjustment in their proportion of representation calculated on that basis in the Federal Legislature.

II. METHOD OF REPRESENTATION

1. The Depressed Classes shall have the right to elect their representatives to the Provincial and Central Legislatures through Separate Electorates of their voters.

For their representation in the upper House of the Federal or Central Legislature, if it is decided to have indirect election by members of the Provincial Legislatures, the Depressed Classes will agree to abandon their right to Separate Electorates so far as their representation to the Upper House is concerned subject to this: that in any system of proportional representation arrangement shall be made to guarantee to them their quota of seats.

- 2. Separate Electorates for the Depressed Classes shall not be liable to be replaced by a System of Joint Electorates and reserved seats, except when the following conditions are fulfilled:—
 - (a) A referendum of the voters held at the demand of majority of their representatives in the Legislatures concerned and resulting in an absolute majority of the members of the Depressed Classes having the franchise.
 - (b) No such referendum shall be resorted to until after twenty years and until universal adult suffrage has been established.

III. NECESSITY OF DEFINING THE DEPRESSED CLASSES

The representation of the Depressed Classes has been grossly abused in the past inasmuch as persons other than the Depressed Classes were nominated to represent them in the Provincial Legislatures, and cases are not wanting in which persons not belonging to the Depressed Classes got themselves nominated as representative of the Depressed Classes. This abuse was due to the fact that while the Governor was given the power to nominate persons to represent the Depressed Classes, he was not required to confine his nomination to persons belonging to the Depressed Classes, since nomination is to be substituted by election under the new constitution, there will be no room for this abuse. But in order to leave no loophole for defeating the purpose of their Special Representation we claim—

- (i) That the Depressed Classes shall not only have the right to their own Separate Electorates, but they shall also have the right to be represented by their own men.
- (ii) That in each Province the Depresed Classes shall be strictly defined as meaning persons belonging to communities which are subjected to the system of Untouchability of the sort

prevalent therein and which are enumerated by name in a schedule prepared for electoral purposes.

IV. Nomenclature

In dealing with this part of the question we would like to point out that the existing nomenclature of Depressed Classes is objected to by members of the Depressed Classes who have given thought to it and also by outsiders who take interest in them. It is degrading and contemptuous, and advantage may be taken of this occasion for drafting the new constitution to alter for official purposes the existing nomenclature. We think that they should be called "Non-Caste Hindus", "Protestant Hindus", or "Non-Conformist Hindus" or some such designation, instead of "Depressed Classes". We have no authority to press for any particular nomenclature. We can only suggest them, and we believe that if properly explained the Depressed Classes will not hesitate to accept the one most suitable for them.

We have received a large number of telegrams from the Depressed Classes all over India supporting the demands contained in this Memorandum."*

"While the session was going on, His Majesty the King-Emperor gave a reception to the Indian Delegates on November 5. It was arranged that a few Members should speak at the party. Gandhi was present bareheaded. He was clad in his customary loin-cloth and wore sandals. The king-Emperor asked Dr. Ambedkar about the condition of the Untouchables in India, and when he heard the harrowing tales from Dr. Ambedkar who narrated them with his flowing heart, eloquent eyes and scintillating face, he shuddered. The king-Emperor then inquired of Dr. Ambedkar cordially about his father and the place of his education, and how he had achieved academic eminence." ¹

^{*:} For previous memorandum see. Appendix to Proceedings of the Minorities Sub-Committee of the First Session of the Conference. This Supplementary Memorandum dated 4th November 1931 is printed as Appendix VII in the original proceedings at Pp. 1409-11.

¹: Keer, p. 181.

"When the British Premier saw that there was no unanimous solution to the Minorities problem, he asked all the Members of the Minorities Committee to sign a requisition authorising him to settle the communal problem and to pledge themselves to accept his decision. Gandhi singned this pledge alongwith other Members. Dr. Ambedkar did not sign this requisition as he believed in the justice of his demands. The Prime Minister then adjourned the Conference on December 1. Just before this requisition Dr. Ambedkar had a talk with Gandhi at the residence of Sir Mirza Ismail. Gandhi suggested a novel method to win the support of Dr. Ambedkar. He said that if the Untouchable candidates failed in the general election held on the basis of joint electorates without reservation of seats, the Depressed Classes should prove their bona fides in a Court of Law."

After the adjournment of the 2nd Round Table Conference, various Comments were made by the different people and the press. The Comments are as follows:

"Mr. T. A. Raman a well known Journalist from India was travelling back to India. One of the fellow passenger told Mr. T. A. Raman that if he even murdered anybody it would be Dr. Ambedkar"² 'Subodha Patrika' weekly in its issue dated 15th November 1931 said:

"We fail to understand Mahatma Gandhi's stand with respect to the demands of the Depressed Classes. To say the least, it is unreasonable and extremely irritating. If there is any community that needs the fullest protection it is that of the Untouchable classes. The Muslims and the Sikhs are well protected and 'Their avowed fears as a contemporary puts it' are but a mask for winning a privileged position in the commonwealth. Now we ask, is it right for Mahatmaji to yield to the false claims of the stronger communities and turn down the Untouchable? It is no use quibbling; if Mahatma Gandhi's attempts to solve the communal problem have been futile so far, he is to blame also. Unpalatable though Dr. Ambedkar's outbursts may be, they are intelligible, if not well-grounded. It is no use taking shelter behind the so-called Congress mandate which is to all practical purposes, as elastic as Gandhiji would like to have it. We feel that the Congress has been

¹: Keer, Pp. 190-191.

²: *Ibid*. P. 183.

tinkering with the removal of Untouchability, Why, otherwise, we ask that the Nehru Committee was not made to include as much as a representative of the Depressed Classes?"

"If any firm decision on the problem of minorities is going to take time and therefore freedom is also being delayed, then initially provincial autonomy would be acceptable. This was how Gandhiji without consultation of his friends conveyed his acceptance to the British Prime Minister. The disclosure of this private conversation raised a storm among Indian delegates. Dr. Sapru, Jaykar representing Progressive Hindus and Dr. Munje, Malviya etc. representing Hindu Mahasabha were also terror-striken. They tried to verify Gandhiji's statements. Induial Yagnik, who was a Brahmin and had long association with Gandhiji, had gone to London as special reporter of Sunday Advocate'. He wrote in the 'Sunday Advocate' dated 6th December 1931 thus:

'Gandhi Accepts provincial Autonomy. But I venture to state that Gandhi has already delivered himself bound hand and foot into the kindly arms of the British rulers. I referred somewhat casually last week to Gandhi's secret pact with Lord Lothian to agree to provincial autonomy as a first instalment of the new scheme of self-government for India. Of course, Gandhi had shrewdly hedged this agreement with the condition that representative of the self-governing Provinces and States should eventually be invited to form a Constituent Assembly which would be authorised to draft the new Federal Constitution for India. I understand that Government naturally did not agree to this condition. But they shrewdly seized on this agreement of Gandhis', and gave it as wide a currency as possible of course, in an unofficial manner. Of course moderate politicians like Tej Bahadur Sapru and Mr. Jaykar were awfully enraged on hearing of these conversations and engaged in a very hot tussle with Gandhi. Mr. Jaykar, I am told, was particularly wild with the Congress plenipotentiary, and Gandhi is reported to have hotly replied that he was guite free to do what he liked, and he was perfectly sure of getting the Congress to agree to what ever he pleased. When the matter leaked out, however into the press. Gandhi naturally did his best to wriggle out of this secret understanding as Government had of course not agreed to the condition which formed an integral part of his agreement. But if you read between the lines of the special interview that Gandhi

gave to the News Chronicle on this subject, you would be quite convinced that Gandhi, while expressing his desire for the immediate establishment of 'independence'—which amounts of course to partnership with Britain and the maintenance of the imperialistic link with India, he practically gives himself away by admitting-though more by implication than explicity in so many words-the substantial difficulties in the immediate inauguration of a Federal Constitution in India."

- Dr. B. R. Ambedkar left London, and embarking at Marseilles, on January 15, 1932, reached Bombay on January 29.
- "Dr. B. R. Ambedkar has prepared a set of answers to the questionnaire issued by the Franchise Committee and copies of the same are being circulated among various individual members and mushroom associations of the Depressed Classes community. Space has been left at the beginning of every paragraph to fill up the blanks with the names of the Association, or individuals.

Stereotyped Replies

The hundreds of the Stereotyped replies to the questionnaire circulated repeat.

"The (the blank space is to be filled up by the name of the Association) is of opinion that the Depressed Classes cannot secure representation in the general electorates. Much less can they secure representatives of their own choice. Even if there was adult suffrage. The reasons are as follows:—

- "(a) In every territorial constituency the Depressed Classes are in minority of the population and will be a minority of voters in the electorate much too small to win a seat for themselves."
- "(b) Owing to social prejudices no voter of the Higher Caste will vote for the Depressed Classes candidates."
- "(c) On the other hand owing to economic dependence on the higher castes and the religious and social influence of the Higher Classes voters may be led to vote for a high caste

^{1:} Ganvir, Ambedkar Gandhi: Teen Mulakhati, Pp. 22-23.

candidates as against a candidate of his own Class. No Depressed Class man has ever been elected to the Council, on the support of High Castes."

"Dr. Ambedkar immediately left for Delhi to take part in the proceedings of the Franchise Committee headed by Lord Lothian. On his way to Delhi, he was enthusiastically received at every station by the Depressed classes; especially the functions held at Nasik, Igatpuri, Deolali, Manmad, Bhusaval and Jhansi stations were colourful and imposing.

In the early days of February the Franchise Committee visited Bihar. The Depressed Classes greeted Dr. Ambedkar with great enthusiasm at every place. The Committee then moved to Calcutta via Patna. Depressed Class leaders of his persuasion, while giving evidence before the Franchise Committee, supported the scheme of separate electorates as they feared that in the System of Joint Electorates with reserved seats the candidates of the Depressed Classes would be at the mercy of the majority of electorates, and in order to win their votes they would have to ponder to their prejudices, or there would be every possibility of the seats being occupied by the stooges of the majority community. It was observed by many leaders of the Depressed Classes that if the Joint Electorates were to work successfully, that pre-supposed broad-mindedness on the part of the majority community. It was their view that such a favourable atmosphere did not exist then."2

"Letter to Mr. Gavai

In the mean time, in this regard Dr. B. R. Ambedkar wrote a letter to Mr. G. A. Gavai, M.L.C.. General Secretary, All-India Depressed Classes Association. The letter is as follow—

Patna, February 13

I was expecting you at Lucknow and also at Patna and was wondering why you had not turned up at either of these places till I got your letter. I am sorry to read that your illness preventing you from making the trip.

^{1:} The Bombay Chronicle, 23rd February 1932.

²: Keer, Pp. 194-195.

I am sending you a copy of the Memorandum containing my views which I am sending you for your information. You will notice from the last paragraph in the Memorandum that our Committee 'cannot' and therefore your Committee 'cannot' discuss the communal question. The Prime Minister's letter and the Questionnaire issued by the Committee makes this clear and Chairman of our Committee has given a ruling on this question both at Delhi and Lucknow which is in accord with this view. Therefore you must tell your 'Committee' that they cannot discuss this question and if they insist, you should refuse to discuss it."

"Change of Views

Your separate minute instead discussing Separate Vs. Joint Electorates should simply say that you refuse to discuss it because it is outside the terms of the Committee. I know your Association has got a Questionnaire. There is just one thing I must point out. I was shocked to find that Mr. Rajah has changed his opinion and is now advocating Joint Electorates. I hope your Association will not follow him in this policy which is suicidal in every way. But if it does then you must lake the consequences of a permanent breach between us and a war 'amongst' ourselves which I am trying to avoid at any cost. So don't persist in it. I am glad to have the assurance that you won't do anything without my knowledge and consent. I have written out a detailed set of answers to the Franchise Questionnaire. I will send you a copy as soon as they are typed.

I am sending a statement of my answers to the Questionnaire for your use and also a copy of the revised Questionnaire. You will see that the Communal question is altogether eliminated." $^{\rm 1}$

"Now another trouble brewed for Dr. Ambedkar. Dr. Moonje made a pact with M. C. Rajah on the basis of reserved seats and joint electorates. Rajah submitted to the British Premier his memorandum telegraphically giving details of his pact with Dr. Moonje. This pact put Dr. Ambedkar in an awkward position. It may be recalled that it was Rajah who had cabled to

^{1:} The Bombay Chronicle, dated 7th April 1932.

Dr. Ambedkar and supported his demand for Separate Electorates, saying that Gandhi evidently did not know their woes, and therefore he had tried to force Joint Electorates down the unwilling throats of the Depressed Classes. Originally, the Rajah Party stood for Joint Electorates with reserved seats. But he changed sides. Rajah was the only Depressed Class Member in the Central Assembly, and he was not invited to the Round Table Conference. Perhaps grieved at this omission from the Round Table Conference, or greatly perturbed by Gandhi's professed claim to represent the Depressed Classes, he had dropped the idea of Joint Electorates and insisted on Separate Electorates. And now he reverted to the original demand."

"Misleading Information

Mr. Gavai has taken an early opportunity to issue the following statement to members of Depressed Classes. Certain misleading information is being circulated to you that the Indian Franchise Committee cannot discuss the question of the system of electorates with individuals or associations that submit memoranda to it on behalf of the Depressed Classes. This is very misleading. For in the questionnaire sent by the Committee under the item representation of Depressed Classes in paper 2, it is clearly stated what specific proposals would one make to secure representation of the community in the legislature.

Those Model Answers

Moreover, I would suggest that our associations would be well advised to send in their own views with reference to their own provinces irrespective of model answers prepared by others. In view of coming changes in the Constitution of India as declared by the Prime Minister on 1st of December 1931 that complete provincial autonomy will be given to provinces. It is very necessary that our community, should also keep pace with the times and so we should reconsider the decision which we had arrived at before the statement of the Prime Minister referred to above."

¹: Keer, Pp. 195-196.

²: The Bombay Chronicle, dated 27th February 1932.

"The Franchise Committee met at the Viceregal Lodge. Dr. Ambedkar, on behalf of the Depressed Classes, pleaded for the incorporation in the Indian Penal Code or in the future constitution, of a punishment for the instigation or promotion of boycott against the Depressed Classes which prevented them from the free enjoyment of the fundamental rights. The Franchise Committee accepted the suggestion.

When the news of the Rajah-Moonje pact was out, the Bengal and Assam Depressed Class leaders denounced Rajah for his swing to the System of Joint Electorates with reserved seats, and supported the demands put forth by Dr. Ambedkar. M. B. Malik, M.L.A., President, Bengal Depressed Class Association; the President, U.P. Adi-Hindu Association; the President, All-Assam Depressed Class Association; the President, Adi-Dharma Mandal, Punjab; the President, Depressed Class Aid Society, Delhi; all denounced Rajah and endorsed the demands put forth by Dr. Ambedkar.

It was in April 1932 that the Nasik Satyagraha entered its third stage, and its leaders Bhaurao Gaikwad and Rankharnbe were arrested. News about their arrest was wired to Dr. Ambedkar the same day, *i.e.* the April 14, 1932. The extreme opposition of Chintamani, Bakhale and Tambe, the Hindu Members of the Franchise Committee, to the demand of the Depressed Classes for Separate Electorates had created bad blood between them and Dr. Ambedkar. They were not even on speaking terms with Dr. Ambedkar. Amid such tense atmosphere Dr. Ambedkar informed his secretary that he was sorry he could not deal with two situations at the same time. He was of the opinion that the problem of political rights was more important than the problem of temple entry; and therefore it was unwise and dangerous to deviate from that work to which he had devoted himself heart and soul.

In a letter written from Simla, Dr. Ambedkar said that it was very imperative to see the British Premier in London before the latter gave his decision on the communal issue. He, therefore, asked his trusted lieutenants to see whether it was possible to collect money for the proposed voyage without disclosing the reasons. He had also written to the Aga Khan, who was then in London, seeking his

advice in the matter and asking him about the possibility and possible date of the Premier's decision on the communal issue. In another letter written during the same week, Dr. Ambedkar poured his disgust upon the Hindu Members of the Franchise Committee and said that he hated their frame of mind which allowed them to be self-centred and aggressive inside their own camp and cowardly and yielding outside. He wrote that he was utterly disgusted with their selfish and thoughtless attitude and that he would try to keep himself away from Hindu Society. He was working under mental and physical pressure. In addition, he was suffering from diarrhoea.

In April the Bengal Namashudra Association held its 14th Annual Session at the Albert Institute Hall, Calcutta, under the presidentship of Dr. Kalicharan Mandal. The session unanimously endorsed Dr. Ambedkar's demands. Denouced the newspapers which unjustly criticized Dr. Ambedkar's stand, and declared that the Congress attitude to their problem was unsympathetic and impractical.

The Franchise Committee finished its business on May 1.1932: but, as lord Lothian desired to have some discussion with him on some vital points, Dr. Ambedkar staved for a day or two more. The Franchise Committee drafted its report giving detailed proposals on which to face the revision of Franchise, and distribution and demarcation of the constituencies for the new legislatures, Central and Provincial. As Dr. Ambedkar differed from the Hindu Members of the Comittee, he submitted to the Committee a separate note. One of the most important decisions of the Committee was on the exact definition of the term Depressed Classes. The Indian Legislature Committee in its decision in 1916, Sir Henry Sharp, the Educational Commissioner under the Government of India, and the Southborough Franchise Committee had all grouped the Depressed Classes with the aboriginals or Hill Tribes, Criminals or with others, but now the Lothian Franchise Committee said that they were of the opinion that the term should be applied only to those who were Untouchables. This was clearly Dr. Ambedkar's victory as he had insisted in his note to the Committee that the test of Untouchability "must be applied in its notional sense as Untouchability in its literal sense has ceased to obtain."1

¹: Keer Pp. 196-198

On May 26 Dr. Ambedkar left for England to see the British Prime Minister and other Cabinet Ministers before the decision on the communal issue was announced. He left by the Italian steamer, ss. Conte Roso. The news about his departure was kept a closely guarded secret as he had enjoined upon his men not to divulge it to anybody. Still a representative of the Bombay Chronicle screwed it out of some source and cast a revealing light upon Dr. Ambedkar's new move. Dr. Ambedkar travelled first class, carried very little luggage, and expected to return by the end of August 1932.

It was true that the sudden change in Rajah's attitude worried Dr. Ambedkar much, and the Lothian Committee's findings also were not much favourable to him. He thought that this was the moment which came once in an age. He therefore resolved to do his utmost and to stake his all. He was confident that his presence in London would add weight to his demands. In the letters written home, on his way to London, he expressed poignant anxiety for the safety of his press which, he feared, the thoughtless Caste Hindus from the Congress camp might burn down. He instructed Shivtarkar to procure a new room and to remove the boxes of new books or to keep them in safety elsewhere. All the while the thought of the safety of his books haunted his mind. Dr. Ambedkar reached London on June 7, 1932. In a week he saw every big British official and all Cabinet Ministers in connection with his mission and pleaded his case with heart and soul. He presented to the British Cabinet a representation consisting of twenty-two typed pages. But he could not say anything just then about the outcome of his efforts. He said that discussions were held and decisions were taken at a very high level; and it was in the air that the Depressed Classes in the Provinces of Bombay, Madras and C.P would get Separate Electorates. By June 14 he had done everything possible to achieve his end and wanted to return. But, as some of his supporters wished him to prolong his stay, he decided to stay for a month more for convalescing in a German Sanatorium conducted by Dr. Moller at Dresden, so that he could run to London if necessary. Dr. Ambedkar was in need of money. The indefinite period of his stay was causing him worry in matters of health and expense. So he asked Shivtarkar to make some arrangements for a remittance, if possible.

By the middle of July, Dr. Ambedkar recovered his health, left Dresden, and stayed for a week in Berlin which was then witnessing the energence of Hitler. From Berlin he wrote that he would travel to Vienna and catch the steamer Gange at Venice. But this time, he said, he should not be worried with the formalities of a reception and welcome. Such is human nature. One pines for what one has not got. When Dr. Ambedkar left for foreign lands, during his student days, no one took note of his departure and arrival. But since the days of the Round Table Conference his departure and arrival had been made the occasions for public send-offs and receptions by thousands of his devotees as well as by pressmen. Dr. Ambedkar arrived in Bombay on August 17." 1

"On the 17th August 1932 the dicision of the British Prime Minister on the communal question, was announced. That part of the decision which relates to the Untouchables is produced below:—

Communal Decision by His Majesty's Government 1932.

In the statement made by the Prime Minister on 1st December last on behalf of His Majesty's Government at the close of the second session of the Round Table Conference, which was immediately afterwards endorsed by both Houses of Parliament, it was made plain that if the communities in India were unable to reach a settlement acceptable to all parties on the communal questions which the Conference had failed to solve, His Majesty's Government were determined that India's contitutional advance should not on that account be frustrated, and that they would remove this obstacle by devising and applying themselves a provisional scheme.

2. On the 19th March last His Majesty's Government, having been informed that the continued failure of the communities to reach agreement was blocking the progress of the plans for the framing of a new Constitution, stated that they were engaged upon a careful re-examination of the difficult and controversial questions which arise. They are now satisfied that without a decision of at least some aspects of the problems connected with the position of minorities under the new Constitution, no further progress can be made with the framing of the Constitution.

¹: Keer Pp. 202-204.

- 3. His Majesty's Government have accordingly decided that they will include provisions to give effect to the scheme set out below in the proposals relating to the Indian Constitution to be laid in due course before Parliament. The scope of this scheme is purposely confined to the arrangements to be made for the representation of the British Indian communities in the Provincial Legislatures, consideration of representation in the Legislature at the Centre being deferred for the reason given in paragraph 20 below. The decision to limit the scope of the scheme implies no failure to realize that the framing of the Constitution will necessitate the decision of a number of other problems of great importance to minorities, but has been taken in the hope that once a pronouncement has been made upon the basic questions of method and proportions of representation the communities themselves may find it possible to arrive at modus vivendi on other communal problems, which have not received the examination they require.
- 4. His Majesty's Government wish it to be most clearly understood that they themselves can be no parties to any negotiations which may be initiated with a view to the revision of their decision, and will not be prepared to give consideration to any representation aimed at securing the modification of it which is not supported by all the parties affected. But they are most desirous to close no door to an agreed settlement should such happily be forthcoming. If, therefore, before a new Government of India Act has passed into law, they are satisfied that the communities who are concerned are mutually agreed upon a practicable alternative scheme, either in respect of any one or more of the Governors' Provinces or in respect of the whole of the British India, they will be prepared to recommend to Parliament that the alternative should be substituted for the provisions now outlined.
- 5. Members of the "Depressed Classes" qualified to vote will vote in a general constituency. In view of the fact that for a considerable period these classes would be unlikely, by this means alone, to secure any adequate representation in the Legislature, a number of special seats will be assigned to them as shown in the table. These seats will be filled by election from special

constituencies in which only members of the "Depressed Classes" electorally qualified will be entitled to vote. Any person voting in such a special constituency will, as stated above, be also entitled to vote in a general constituency. It is intended that these constituencies should be formed in selected areas where the Depressed Classes are most numerous, and that, except in Madras, they should not cover the whole area of the Province.

In Bengal it seems possible that in some general constituencies a majority of the voters will belong to the Depressed Classes. Accordingly, pending further investigation, no number has been fixed for the members to be returned from the Special Depressed Class Constituencies in that Province. It is intended to secure that the Depressed Classes should obtain not less than 10 seats in the Bengal Legislature.

The precise definition in each Province of those who (if electorally qualified) will be entitled to vote in the Special Depressed Class Constituencies has not yet been finally determined. It will be based as a rule on the general principles advocated in the Franchise Committee's Report. Modification may, however, be found necessary in some Provinces in Northern India where the application of the general criteria of Untouchability might result in a definition unsuitable in some respects to the special conditions of the Province.

His Majesty's Government do not consider that these Special Depressed Classes Constituencies will be required for more than limited time. They intend that the Constitution shall provide that they shall come to an end after 20 years if they have not previously been abolished under the general powers of electoral revision referred to in paragraph 6." ¹

"According to this Award, the Depressed Classes were granted separate seats in the Provincial Assemblies and the right of double vote under which they were to elect their own representatives and to vote also in the general constituencies.

The next day, after his arrival, Dr. Ambedkar wrote a very important letter to Sir Samuel Hoare asking him to clear the meaning of the last part of the paragraph nine of the Award as there was some doubt about it among some of the members of the Depressed Classes. He further wrote that it was impossible for him to make the Depressed Classes accept the Award with the

^{1:} Writings and Speeches Vol. 9, Pp. 79-82.

proviso attached to it, and concluded his letter by saying that "pending the arrival of your reply I will try to hold the storm of indignation that is bursting over my head from the Depressed Classes from all parts of India from bursting in public." ¹

Dr. B. R. Ambedkar has issued the following statement from Bombay, on Tuesday the 23rd August 1932, on the Communal Award:—

"No one expected the Communal Award to be everything to everybody and I myself was prepared for some variations in the proposals made by me and my Colleague Rao Bahadur Srinivasan at the Round Table Conference on behalf of the Depressed Classes. But the Communal Award has ruthlessly scaled down their representation in the Provincial Legislatures to quite insignificant proportions. The result is that the Communal Award creates positive grievances by refusing to them adequate representation.

"1 see no justification for this enormity. What has, however, shocked me most is the denial of the right to representation to the Depressed Classes of the Punjab. Knowing as I do the conditions of the Depressed Classes in that Province, I have no hesitation in saying that comparatively speaking their social condition is really worse than that of their fellows in other Provinces of Northern India. Their case for Special Representation was the strongest.

"What reasons His Majesty's Government had for depriving this most deserving class of their seat, I am unable to see unless it be to satisfy the claims of the most turbulent and vociferous sections in that Province. This injustice becomes most flagrant when it is realized that the Indian Christians and the Anglo-Indians without a tithe of the population of the Depressed Classes and without any shadow of social grievances have been provided for with special seats two for the former and one for the latter. These injustices I fear will make the All-India Depressed Classes Federation which is to consider the question averse to the acceptance of the award."

¹: Keer, P.204.

²: The Free Press Journal, dated 24th August 1932.

Back to India Gandhi was arrested on January 4. Gandhi had not given up his fight for tying the Untouchable Hindus to the caste Hindus in politics. In early March, he informed the British Cabinet from Yeravda Jail that he would resist with his life the separation of the Untouchable Hindus from the Caste Hindus. And when the Communal Award was declared, granting Separate Electorates to the Untouchables, he declared his resolve to fast unto death if the separate electorates for the Depressed Classes were not abolished. Yet on principle, he had no word to say against Separate Electorates being conceded to the Christians, Muslims and Sikhs.

On one more count Gandhi's resort to a fast unto death against the grant of Separate Electorates to the Depressed Classes was not justifiable either." ¹

In this regard, Dr. Ambedkar said,

"Mr. Gandhi found that his threat had failed to have any effect. He did not care that he was a signatory to the requisition asking the Prime Minister to arbitrate. He forgot that as a signatory he was bound to accept the award. He started to undo what the Prime Minister had done. He first tried to get the terms of the Communal Award revised. Accordingly, he addressed the following letter to the Prime Minister:—

YERAVDA CENTRAL PRISON,

August 18,1932.

DEAR FRIEND,

"There can be no doubt that Sir Samuel Hoare has showed you and the Cabinet my letter to him of 11th March on the question of the representation of the Depressed Classes. That letter should be treated as part of this letter and be read together with this.

"I have read the British Government's decision on the representation of minorities and have slept over it. In pursuance of my letter to Sir Samuel Hoare and my declaration at the meeting of the Minorities Committee of the Round Table Conference on

¹: Keer, Pp. 204-05

13th November, 1931, at St. James' Palace, I have to resist your decision with my life. The only way I can do so is by declaring a perpetual fast unto death from food of any kind save water with or without salt and soda. This fast will cease if during its progress the British Government, of its own motion or under pressure of public opinion, revise their decision and withdraw their scheme of communal electorates for the Depressed Classes, whose representatives should be elected by the general electorate under the common franchise, no matter how wide it is.

"The proposed fast will come into operation in the ordinary course from the noon of 20th September next, unless the said decision is meanwhile revised in the manner suggested above.

"I am asking the authorities here to cable the text of this letter to you so as to give you ample notice. But in any case, I am leaving sufficient time for this letter to reach you in time by the slowest route.

"I also ask that this letter and my letter to Sir Samuel Hoare already referred to be published at the earliest possible moment. On my part, I have scrupulously observed the rule of the jail and have communicated my desire or the contents of the two letters to no one, save my two companions, Sardar Vallabhbhai Patel and Mr. Mahadev Desai. But I want, if you make it possible, public opinion to be affected by my letters. Hence my request for their early publication.

"I regret the decision I have taken. But as a man of religion that I hold myself to be, I have no other course left open to me. As I have said in my letter to Sir Samuel Hoare, even if His Majesty's Government decided to release me in order to save themselves from embarrassment, my fast will have to continue. For, I cannot now hope to resist the decision by any other means; and I have no desire whatsoever to compass my release by any means other than honourable.

"It may be that my judgment is warped and that I am wholly in error in regarding Separate Electorates for the Depressed Classes as harmful to them or to Hinduism. If so, I am not likely to be in the right with reference to other parts of my philosophy of life. In that case, my death by fasting will be at once a penance for my error and a lifting of a weight from off these numberless men and women who have childlike faith in my wisdom. Whereas if my judgment is right, as I have little doubt it is, the contemplated step is but due to the fulfilment of the scheme of life which I have tried for

more than a quarter of a century, apparently not without considerable success.

I remain, your faithful friend, M. K. Gandhi."¹

This proves the contradiction of Mahatma Gandhi with regard to question of Depressed Classes.

Meanwhile Sardar Vallabhbhai Patel met Gandhiji in Yerwada Jail on September 6,1932 and discussed the issue with him.*

"As was natural, Gandhi's announcement threw the country into a state of consternation. Public appeals were made to Gandhi and the Government, statements were issued to the Press, and prayers were offered. Leaders like Dr. Rajendra Prasad said that Hinduism was on its trial. There was confusion and nervous strain in all Hindu circles; not because the caste Hindus and their leaders felt ashamed of their cruelty to the Depressed Classes, but because the life of their political hero, their political liberator, was at stake. The traditional tragic trend in the character of the Hindus got the upper hand and they got panicky.

Pandit Malaviya declared from Simla his intention to hold a conference of Hindu leaders in Bombay on September 19 to resolve the deadlock and save the life of the Mahatma, and informed Dr. Ambedkar about it by wire. For to save the life of the Mahatma it was necessary to alter the British Premier's Award, and to amend it, it was necessary to get the approval of Dr. Ambedkar who had wrested these privileges for the Depressed Classes. Naturally, all eyes turned to Dr. Ambedkar as a man of the moment. It was a cruel irony of fate that the leaders and the Press that had refused to recognise Dr. Ambedkar as the leader of the Depressed Classes were now compelled to recognise his leadership of and spokesmanship for the Depressed Classes. He now became the cynosure of the whole country.

Dr. Ambedkar knew the significance and magnitude of the crisis arisen out of Gandhi's fast unto death. Gandhi had hurled a most dangerous and fatal weapon at him. He prepared himself for repelling the weapon. He had an interview with the Governor of Bombay in Poona."²

The hurried departure of Dr. B. R. Ambedkar, the champion of Separate Electorates, from Bombay to Poona on Sunday morning to interview the Governor of Bombay, on the eve of the Conference

¹ Writings and Speeches, Vol. 9, Pp. 82-83.

² Keer, Pp. 205-206.

^{*} See appendix-IV

convened in Bombay today to persuade the representative of the "Depressed Classes" to give up the scheme of Separate Electorates and save Mahatma Gandhi's life has caused considerable speculation in the city.

The Doctor left for Poona in the morning and after a long conversation with the Governor of Bombay returned to Bombay in the evening.

"Will you attend tomorrow's Conference?" asked our representative.

To this question Dr. Ambedkar stated that beyond the telegraphic communication that he had received from Pandit Malaviya he had received no formal invitation for the Conference up to now but if he received an invitation he would by all means attend the Conference.

In a statement, issued in the evening Sunday the 11th September 1932, Dr. Ambedkar reiterates his conviction that Separate Electorates are in the interests of "Depressed Classes" and repeats that Mahatma Gandhi must first put forward his proposals to enable the Doctor then to play his own cards."

"I do not care these political stunts." declared Dr. B. R. Ambedkar.

"This threat of Mr. Gandhi." he continued, "to starve himself to death is not a moral fight but only a political move. I can understand a person trying to negotiate with his political opponent on equal terms by giving him credit for honesty, but I will never be moved by these methods."

"My decision stands and if Mr. Gandhi wants to fight with his life for the interests of the Hindu Community the Depressed Classes also will be forced to fight with their lives to safeguard their interests.

In reference to the view expressed by Mr. M. C. Rajah, that if Dr. Ambedkar would agree to give up his demand for Separate Electorates and accepted Joint Electorates with reservation of seats the situation could be saved. Dr. Ambedkar said that he would not agree to it." ²

Mr. Gandhi wrote a letter addressed to the Government of Bombay on 15th September 1932 showing the reasons as to why he had

^{1:} The Bombay Chronicle dated 11th September 1932. (Issue may be of 12th September 1932.—Editors.)

²: The Bombay Chronicle, dated 14th September 1932.

taken the decision to go on a fast unto death. The said letter was sent to the press for publication on 21st March 1932. In the said letter he said;

"My fast has a narrow application. The Depressed Classes question being predominently a religious matter, I regard it as specially my own by reason of life-long concentration on it. It is a sacred personal trust which I may not shirk."

In this regard Dr. Ambedkar, clarifying his position, wrote a letter to The Times of India, the letter is as follows—
To the Editor of "The Times of India",
Sir,

I am surprised to read in to-day's newspaper that some eight public meetings are to be held under the auspices of the Emergency Committee in different parts of the City to pass a resolution asking the public to compel the British Government to change their policy regarding the Communal Award in so far as it affects the Depressed Classes. The obvious object of this resolution is to mobilise public opinion against the special arrangement provided in the Premier's Award for the representation of the D. C.

Since Mahatma Gandhi declared his resolve of selfimmolation over this question, negotiations have been going on between some prominent Hindu leaders and myself, I was invited to attend a meeting of the Emergency Committee yesterday evening which I did. During the time I was at the meeting no reference was made to any such programme or any such resolution having been contemplated to be placed at public meeting. Had the draft resolution been brought to my notice at yesterday's meeting, I would have certainly objected not only to the wording of the resolution but also to the very idea of holding any public meetings pending the outcome of the negotiations that are proceeding. In fact, it was understood that no propaganda of any kind was to be carried on by either party. This consideration prevented me from holding meetings or starting propaganda in favour of the Communal Award, in spite of a lot of pressure from the members of my party.

^{1:} Khairmode, Vol.5, P. 26

These public meetings which the Emergency Committee proposes to hold and the resolution to be moved, but a provocative challenge to me and to my party. Those who have been carrying on negotiations with me cannot carry on their propaganda against me and at the same time hope for an amicable settlement as the result of the negotiations. It must be either negotiations or straight fight. Both cannot go together. If the other party insists on their right to carry on propaganda, they will have no right to blame me if my party also decided to carry on propaganda against them.

B.R. Ambedkar.

Bombay, September 18, 1932."¹

"On the eve of the Conference of the Hindu leaders, Dr. Ambedkar issued a statement to the Press in which he said: "So far as I am concerned, I am willing to consider everything, though I am not willing to allow the rights of the Depressed Classes to be curtailed in any way. It is no use holding a conference in a vacuum or discussing things without any specific data." He frankly related this to a deputation of the Depressed Classes from Ahmedabad, and also in his interview with the Indian multi-millionaire, Seth Walchand Hirachand. He told them that Gandhi could have discussed his proposal with the British Premier; since he was not putting forth any proposal, he alone was to blame.

Visitors, leaders and friends began to call upon Dr. Ambedkar. One of such early visitors was Thakkar who had served with him on the State Committee. He came to talk the matter over. Dr. Ambedkar to whom time was knowledge and a precious thing said that he was very busy studying an important criminal case and therefore asked Thakkar how much time he would require. Thakkar replied that he would require an hour or so. Dr. Ambedkar said that he would give five minutes. Thakkar asked for more. The interview ended with an algebraic brevity, and Dr. Ambedkar went in. Thakkar, however, saw Dr. Ambedkar again the next day. A furious campaign was launched against Dr. Ambedkar." ²

^{1:} The Times of India of 19th September 1932.

²: Keer: Pp. 206-07.

On the eve of the Conference of the Hindu leaders i.e. on 19th September 1932, Dr. B. R. Ambedkar issued another statement to the Press. Following is the full text of the Statement.—Editors.

"I need hardly say that I was astounded to read the correspondence between Mahatma Gandhi, Sir Samuel Hoare and the Prime Minister,* which was published recently in the Papers, in which he has expressed his determination to starve himself unto death" till the British Government of its own accord or under pressure of public opinion revise their opinion and withdraw their scheme of communal representation for the Depressed Classes. The unenviable position in which I have been placed by the Mahatma's vow of self-immolation can easily be imagined.

It passes my comprehension why Mr. Gandhi should stake his life on an issue arising out of the communal question which he, at the Round Table Conference, said was one of a comparatively small importance. Indeed to adopt the language of those of Mr. Gandhi's way of thinking the communal question was only an appendix to the book of India's constitution and not the main chapter. It would have been justifiable if Mr. Gandhi had resorted to this extreme step for obtaining independence for the country on which he was so insistent all through the R. T. C. debates. It is also a painful surprise that Mr. Gandhi should single out Special Representation for the Depressed Classes in the Communal Award as an excuse for his self-immolation. Separate Electorates are granted not only to the Depressed Classes, but to the Indian Christians, Anglo-Indians, Europeans as well as to the Mohamedans and the Sikhs. Also Separate Electorates are granted to land-lords, labourers and traders. Mr. Gandhi had declared his opposition to the Special Representation of every other class and creed except the Mohamedans and the Sikhs. All the same Mr. Gandhi now ellooses to let every body else, except the Depressed Classes retain the Special Electorates given to them.

^{*} See, Writings and Speeches, Vol. 9, Pp. 77-87.

The fears expressed by Mr. Gandhi about the consequences of the arrangements for the representation of the Depressed Classes are in my opinion purely imaginary. If the nation is not going to be split up by Separate Electorates to the Mohamedans and the Sikhs, the Hindu Society cannot be said to be split up if the Depressed Classes are given Separate Electorates. His conscience is not aroused if the nation is split by the arrangements of Special Electorates for classes and communities other than the Depressed Classes.

I am sure many have felt that if there was any class which deserved to be given special political rights in order to protect itself against the tyranny of the majority under the Swaraj constitution, it was the Depressed Classes. Here is a class which is undoubtedly not in a position to sustain itself in the struggle for existence. The religion to which they are tied, instead of providing for them an honourable place brands them as lepers not fit for ordinary intercourse. Economically it is a class entirely dependent upon the High-Caste Hindus for earning its daily bread with no independent way of living open to it. Not only every path of progress is closed to them by reason of the social prejudices of the Hindus but there is a definite attempt all throughout the Hindu Society to bolt every possible door so as not to allow the Depressed Classes any opportunity to rise in the scale of life. Indeed it would not be an exaggeration to say that in every village the caste Hindus, however devided among themselves, are always in a standing conspiracy to put down in a merciless manner any attempt on the part of the Depressed Classes who form a small and scattered body of an ordinary Indian citizen.

In these circumstances it would only be fair for all right minded persons admit that for a community so handicapped, some share of statutory political power is a paramount necessity to succeed in the struggle for life and to protect itself against organized tyranny.

I should have thought that a well-wisher of the Depressed Classes would have fought tooth and nail for securing to them as much political power as might be possible in the new Constitution. But the Mahatma's ways of thinking are strange and are certainly beyond my comprehension. He not only does not endeavour to augment the scanty political power which the Depressed Classes have got under the Communal Award, but on the contrary he has staked his very life in order to deprive them of what little they have got. This is not the first attempt on the part of the Mahatma to completely dish the Depressed Classes out of political existence. Long before there was the Minorities Pact, the Mahatma tried to enter into an agreement with the Muslims in order to defeat the claims of the Depressed Classes. He offered to the Muslims all the 14 claims which they had put forth on their behalf, and in return asked them to join with him in resisting the claims for Social Representation made by me on behalf of the Depressed Classes.

It must be said to the credit of the Muslim delegates, that they refused to be party to such a black act, and saved the Depressed Classes from what might as well have developed into a calamity for them as a result of the combined opposition of the Mohamedans and Mr. Gandhi.

I am unable to understand the ground of hostility of Mr. Gandhi to the Communal Award. He says that the Communal Award has separated the Hindu Community. On the other hand Dr. Moonje, a much stronger protagonist of the Hindu cause and a millitant advocate of its interests. takes a totally different view of the matter. In the speeches which he has been delivering since his arrival from London, Dr. Moonje has been insisting that the Communal Award does not create any separation between the Depressed Classes and the Hindus. Indeed, he has been boasting that he has defeated me in my attempt to politically separate the Depressed Classes from the Hindus. I am sure that Dr. Moonje is right in his interpretation of the Communal Award although I am not sure that the credit of it can legitimately go to Dr. Moonje. It is therefore, surprising that Mahatma Gandhi, who is a Nationalist, and not known to be a communalist, should read the Communal Award in so far as it relates to the Depressed Classes in a manner quite contrary to that of a communalists like Dr. Moonje. If Dr. Moonje does not sense any separation of the Depressed Classes from the Hindus in the Communal Award the Mahatma ought to feel quite satisfied on that score.

In my opinion the Communal Award should not only satisfy the Hindus, but also satisfy those individuals among the Depressed Classes such as Rao Bahadur Rajah, Mr. Baloo or Mr. Gavai who are in favour of Joint Electorates. Mr. Rajah's fulminations in the Assembly have amused me considerably. An intense supporter of Separate Electorates and the bitterest and the most vehement critic of caste Hindu tyranny, now professes faith in the Joint Electorates and love for the Hindus. How much of that is due to his natural desire to resusciate himself from the oblivion in which he was cast by his being kept out of the Round Table Conference and how much of it is to his honest change of faith, I do not propose to discuss.

The points on which Mr. Rajah is harping by way of criticism on the Communal Award are two; One is that the Depressed Classes have gained lesser number of seats than they are entitled to on the population basis, and the other is that the Depressed Classes have been separated from the Hindu fold.

I agree in his first grievance, but when the Rao Bahadur begins to accuse those who represented the Depressed Classes at the R. T. C. for having sold their rights, I am bound to point out what Mr. Rajah did as a member of the India Central Committee. In that Committee's report the Depressed Classes were given in Madras 10 seats out of 150; in Bombay 8 seats out of 114; in Bengal 8 seats out of 200; in U. P. 8 seats out of 182; in Punjab 6 seats out of 150; in Behar and Orissa 6 out of 150: in C. P. 8 out of 125 and in Assam 9 seats for the Depressed Classes and the indigenous and primitive races out of 75. I do not wish to overburden this statement by pointing out how this distribution compares with the population ratio. But there can be no doubt that this meant a terrible underrepresentation of the Depressed Classes. To this distribution of seats Mr. Rajah was a party. Surely, Mr. Rajah, before he criticises the Communal Award and accuses others, should refresh his memory of what he accepted as Member of the Indian Central Committee on behalf of the Depressed Classes without any protest. If the population ratio of representation was to him a natural right of a Depressed Classes and its full realisation was a necessity for their protection, why did not Mr. Rajah insist upon it in the Central Committee when he had an opportunity to do so?

As to his contention that in the Communal Award, the Depressed Classes have been separated from the caste Hindus, it is a view to which I cannot subscribe. If Mr. Rajah has any conscientious objection to Separate Electorates, there is no compulsion on him to stand as a candidate in the Separate Electorates. The opportunity to stand as a candidate in the General Electorate as well as the right to vote in it are there, and Mr. Rajah is free to avail himself of the same. Mr. Rajah is crying at the top of his voice to assure to the Depressed Classes that there is a complete change of heart on the part of the Caste Hindus towards the Depressed Classes. He will have the opportunity to prove that fact to the satisfaction of the Depressed Classes, who are not prepared to take his word by getting himself elected in the General Constituency. The Hindus who profess love and sympathy for the Depressed Classes, will have also an opportunity to prove their bona-fides by electing Mr. Rajah to the legislature.

The Communal Award, therefore, in my opinion satisfied both those who want Separate Electorates and those who want Joint Electorates. In this sense it is already a compromise and should be accepted as it is. As to the Mahatma, I do not know what he wants. It is assumed that although the Mahatma is opposed to the system of Separate Electorates he is not opposed to the system of Joint Electorates and Reserved Seats. That is a gross error. Whatever his views are to-day, while in London he was totally opposed to any system of Special Representation for Depressed Classes whether by Joint Electorates or by Separate Electorates. Beyond the right to vote in a General Electorate based upon Adult Suffrage, he was not prepared to concede anything to the Depressed Classes by way of securing their representation in the legislatures. This was the position he had taken at first. Towards the end of the R. T. C. he suggested to me a scheme which he said he was prepared to consider. The scheme was purely conventional without any constitutional sanction behind it and without any single seat being reserved for the Depressed Classes in the Electoral Law.

The scheme was as follows:-

Depressed Class candidates might stand in the General Electorate as against other High-Caste Hindu candidates. If any Depressed Class candidate was defeated in the election he should file an election petition and obtain the verdict that he was defeated because he was an Untouchable. If such a decision was obtained, the Mahatma said he would undertake to induce some Hindu members to resign and thus create a vacancy. There would be then another election in which the defeated Depressed Class candidate or any other Depressed Class candidate might again try his luck as against the Hindu candidates. Should he be defeated again he should get similar verdict that he was defeated because he was an Untouchable and so on "adinfinitum." I am disclosing these facts as some people are even now under the impression that the Joint Electorates and Reserved Seats would satisfy the conscience of the Mahatma. This will show why I insist that there is no use of discussing the question until the actual proposals of the Mahatma are put forth.

I must, however, point out that I cannot accept the assurances of the Mahatma that he and his Congress will do the needful. I cannot leave so important a question as the protection of my people to conventions and understandings. The Mahatma is not an immortal person, and the Congress, assuming it is not a malevolent force, is not to have an abiding existance. There have been many Mahatmas in India whose sole object was to remove Untouchability and to elevate and absorb the Depressed Classes; but every one of them has failed in his mission. Mahatmas have come and Mahatmas have gone. But the Untouchables have remained as Untouchables.

I have enough experience of the pace of reform and the faith of Hindu reformers in the conflicts that have taken place at Mahad and Nasik, to say that no well-wisher of the Depressed Classes will ever consent to allow the uplift of the Depressed Classes to rest upon such treacherous shoulders. Reformers who in moments of crisis prefer to sacrifice their principles rather than hurt the feelings of their kindred, can be of no use to the Depressed Classes.

I am therefore bound to insist upon a Statutory Guarantee for the protection of my people. If Mr. Gandhi wishes to have the Communal Award altered, it is for him to put forth his proposals and to prove that they give a better guarantee than has been given to us under the Award.

I hope that the Mahatma will desist from carrying out the extreme step contemplated by him. We mean no harm to the Hindu Society when we demand Separate Electorates. If we choose Separate Electorates we do so in order to avoid the total dependence on the sweet will of the caste Hindus in matters affecting our destiny. Like the Mahatma we also claim our right to err, and we expect him not to deprive us of that right. His determination to fast himself unto death is worthy of a far better cause. I could have understood the propriety of the Mahatma contemplating such extreme step for stopping riots between Hindus and Mohamedans or between the Depressed Classes and the Hindus or for any other national cause. It certainly cannot improve the lot of the Depressed Classes. Whether he knows it or not the Mahatma's act will result in nothing but terrorism by his followers against the Depressed Classes all over the country.

Coercion of this sort will not win the Depressed Classes to the Hindu fold if they are determined to go out. And if the Mahatma chooses to ask the Depressed Classes to make a choice between Hindu faith and possession of political power I am quite sure that the Depressed Classes will choose political power and save the Mahatma from self-immolation. If Mr. Gandhi coolly reflects on the consequences of his act I very much doubt whether he will find this victory worth having. It is still more important to note that the Mahatma is releasing reactionary and uncontrollable forces, and is fostering the spirit of hatred between the Hindu Community and the Depressed Classes by resorting to this method and thereby widening the existing gulf between the two. When I opposed Mr. Gandhi at the R, T. C. there was a hue and cry against me in the country and there was conspiracy in socalled nationalist press to represent me as a traitor to the nationalist cause, to supress correspondence coming from my side and to boost the propaganda against my party by publishing exaggerated reports of meetings and conferences, many of which

were never held. "Silver bullets" were freely used for creating divisions in the ranks of the Depressed Classes. There have been also a few clashes ending in violence.

If the Mahatma does not want all this to be repeated on a larger scale, let him for God's sake, reconsider his decision and avert the disastrous consequences. I believe the Mahatma does not want this. But if he does not desist, in spite of his wishes these consequences are sure to follow as night follows the day.

Before concluding this statement, I desire to assure the public that although I am entitled to say that I regard the matter as closed I am prepared to consider the proposals of the Mahatma. I however, trust the Mahatma will not drive me to the necessity of making a choice between his life and the rights of my people. For I can never consent to deliver my people bound hand and foot to the Caste Hindus for generations to come."¹

"The declaration of the fast unto death by Mr. Gandhi made the people learn more about the condition of the Untouchables and opened their eyes for a while to the passions that were seething in the bosom of the Untouchables. The people, the Press and patriots were roused to a realisation that there was a blot on their society. There was an endless talk about Dr. Ambedkar in every political party, in every social circle and in every religious institution. He was flooded with telegrams and letters, some threatening his life, some appealing to his conscience, and some supporting his stand.

As declared, the Conference of the Hindu leaders was held amidst this tense situation at the spacious Hall of the Indian Merchants' Chamber on September 19, 1932, under the presidentship of Pandit Madan Mohan Malaviya. Dr. Ambedkar and Dr. Solanki were seated just near the President's chair. Rajah and Dr. Moonje came to the Hall arm-in-arm."

Among those present were: Rajendraprasad, C. Rajgopalachari, Pandit Kunzaru, T. Prakasham, Dr. Chauthiram, Swami Satyanand, Mr. Aney, G. A. Gawai, Mr. Shivraj, Mr. Jagannathan, Mr. Dharmalingam, Mr. Mandal, Sir Chunnilal,

^{1:} Janata, dated 24th September 1932.

²: Keer, P. 208.

Hirachand Walchand, Sir Setalwad, Sir Madgaonkar, Sir Purushottamdas, Shri Deodhar, Mr. Natrajan, Rao Bahadur Vaidya, Dr. Deshmukh, Dalvi, Subhedar, Seth Birla, Mr. Karandikar, Dr. Savarkar, Shivatarkar, P Balu, Nikalje, Kamaia Nehru, Perani Captain, Moshon Captain, Sau. Awantikabai Gokhale, Mrs. Annapurnabai Deshmukh, Ratanben Mehta, Miss Natrajan.

In order to save the life of Mahatma Gandhi, Pandit Madan Mohan Malviya, the President of the meeting suggested that a solution acceptable to both the sides should be found out.

On the request of Pandit Malviya, Dr. B. R. Ambedkar rose to speak. He stated his views in a candid manner. He said,

"Looking at the objective of this Conference, I do not feel the need of calling such a Conference. In order to oppose our demands. Mahatma Gandhi has started fast unto death. It is natural that everybody would like to save the valuable life of Mahatma Gandhi. But Gandhiji should have put some concrete alternative proposal before staking his life. Having considered the present situation, I feel that without any clear alternative proposal from Gandhiji, all efforts towards negotiations would be in vain. And to be frank, there is nothing left to be decided. Unless we know what really is in the mind of Gandhiji, all the repeatative deliberations of this Conference are not going to yield any result. To whatever length this Conference may deliberate I am not in a position to find any solution before I know what really is in the mind of Gandhiji and I tell you bluntly that I am not at all bound to proposals coming from the convenors of this conference or any of the leaders, I shall consider the opinion only of Mahatma Gandhi. Unless I know his proposal how can I give my opinion? Bring his proposal first and then I shall think over it. And I make it clear in the beginning itself that any proposal from Gandhiji should be brought by the representatives of the caste Hindus from among you and that I shall not accept any proposal brought forward by an Untouchable leader on behalf of Gandhiji. I shall not sacrifice the rightful demands of my people just in order to save the life of Mahatma Gandhi."1

Here, this Conference adjourned for the day.

^{1:} Janata, dated 24th September 1932.

"On Monday, September 20, 1932 at 12 O'clock noon Mahatma Gandhi started his fast unto death. A committee was formed to have negotiations in the matter. The committee consisted of Sir Tejbahadur Sapru, Bar. Jaikar. Pandit Madan Mohan Malviya, Mathuradas Wasanji as representatives of the high Caste Hindus. Dr. B. R. Ambedkar was invited for the meeting. In the Conference Sir Chunnilal put forward the following views on behalf of Mahatma Gandhi before the Committee members.

They were:

- 1. Mahatma Gandhi opposed to the decision of awarding Separate Electorates for the Untouchables.
- 2. He is not fully agreeable to the Joint Electorates as well as for the reserved seats. However, he would not object if the All Hindu Conference at Mumbai would take a specifice decision for the reserved seats but it would not mean that he necessarily agrees with it. If at all any fact is agreed upon he may probably give his consent.

Dr. Ambedkar rose to speak after listening the proposals of Mahatma Gandhi. His speech was really very forceful and touching to the heart. He said,

"Today in the negotiations in this difficult situation, I am in more strange position than all others. Unfortunately, in these peaceful negotiations I appear to be acting as villain for the protection of just demands of my people. I am willing to suffer to any extent in order to get fulfilled the just demands of my people.

I tell you I shall not deter from my pious duty, and betray the just and legitimate interests of my people even if you hang me on the nearest lamp-post in the street. The question faced today is not to be solved by succumbing to emotions, but by constitutional means as it involves the countless brethren who

have been suffering in the slavery for ages. Adherence only to conscience will not be of any help here. Looking at the nature of the proposal of Mahatma Gandhi, it will take some more time to think. However this Conference, through a resolution should convey to Mahatma Gandhi to postpone his fast for 10-12 days.

But the President Pandit Madan Mohan Malviya stated that it would not be possible in any circumstances. Consequent upon this Dr. Ambedkar did not agree to give up the Communal Award."¹

"The Conference then adjourned till two in the afternoon, next day, the 21st September. But immediately the leading members of the Conference went to Birla House and there Sir Tej Bahadur Sapru evolved a scheme of Primary and Secondary elections for the reserved seats. According to it the Depressed Classes themselves were to select for every seat a panel of not less than three candidates and then out of those three chosen candidates one was to be selected by the Joint Electorate of the Caste Hindus and the Depressed Classes." ²

"After a lengthy discussion, Dr. Ambedkar said that there could be a settlement provided the additional concessions in regard to the Award were given to make good the loss which would be caused due to giving up the Award. The representatives of the Congress assured that they would think over the proposal. Pandit Malviya suggested to form a small committee in this regard. Accordingly the Committee consisting of Tej Bahadur Sapru, Barister Jaikar, Pandit Malviya, Mathuradas Wasanji and Dr. Ambedkar was formed and these names were 'intimated to the Conference.

Accordingly Dr. Ambedkar prepared the charter of demands and put up before the Committee at 10 p.m. on 20th September 1932 in Birla Bhayan. The text of the same is as follows."³

^{1:} Janata, dated 1st October 1932.

²: Keer, P. 209.

³: Janata, dated 1st October 1932.